

COMMONWEALTH OF AUSTRALIA.

JOURNALS OF THE SENATE.

No. 87.

WEDNESDAY, 9TH SEPTEMBER, 1953.

1. MEETING OF SENATE.—The Senate met at three p.m., pursuant to adjournment.—The President (Senator the Honorable A. M. McMullin) took the Chair.

2. PRAYERS.

3. ROYAL STYLE AND TITLES BILL 1953—GOVERNOR-GENERAL'S MESSAGE—*Assent of Her Majesty to Reserved Bill.*—The following Message from His Excellency the Governor-General, intimating the Assent of Her Majesty to the Royal Style and Titles Bill, was presented, and the same was read by the President:—

W. J. McKELL,
Governor-General.

Message No. 55.

The Governor-General informs the Senate of the Parliament of the Commonwealth of Australia that the proposed law intituled "*Royal Style and Titles Act 1953*", which was reserved for The Queen's pleasure, has been laid before Her Majesty and that, on the Third day of April in the year One thousand nine hundred and fifty-three, The Queen was graciously pleased to assent to the said Law.

Government House,
Canberra, 16th April, 1953.

4. GOVERNOR-GENERAL'S MESSAGES—ASSENT TO BILLS.—The following Messages from His Excellency the Governor-General were presented:—

W. J. McKELL,
Governor-General.

Message No. 47.

A Proposed law intituled "*Heard Island and McDonald Islands Act 1953*" as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Law.

Government House,
Canberra, 27th March, 1953.

W. J. McKELL,
Governor-General.

Message No. 48.

Proposed Laws intituled:—

"*Canned Fruits Export Control Act 1953*"

"*Dried Fruits Export Control Act 1953*"

"*Seamen's Compensation Act 1953*"

"*Patents, Trade Marks, Designs and Copyright Act 1953*"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 28th March, 1953.

W. J. McKELL,
Governor-General.

Message No. 49.

Proposed Laws intituled:—

"*Commonwealth Bank Act 1953*"

"*Banking Act 1953*"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 1st April, 1953.

W. J. McKELL,
Governor-General.

Message No. 50.

Proposed Laws intituled :—

- "Tractor Bounty Act 1953"
- "Appropriation Act (No. 2) 1952-53"
- "Appropriation (Works and Services) Act (No. 2) 1952-53"
- "Queensland Tobacco Leaf Marketing Board Guarantee Act 1953"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 8th April, 1953.

W. J. McKELL,
Governor-General.

Message No. 51.

Proposed Laws intituled :—

- "Meat Export Control Act 1953"
- "Customs Tariff Validation Act 1953"
- "Defence Act 1953"
- "Loan (Temporary Revenue Deficits) Act 1953"
- "Public Service Act 1953"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 9th April, 1953.

W. J. McKELL,
Governor-General.

Message No. 52.

Proposed Laws intituled :—

- "Wool Use Promotion Act 1953"
- "Egg Export Control Act 1953"
- "Flax Industry Act 1953"
- "Supply Act (No. 1) 1953-54"
- "Supply (Works and Services) Act (No. 1) 1953-54"
- "Income Tax and Social Services Contribution Assessment Act 1953"
- "Commonwealth Employees' Furlough Act 1953"
- "National Service Act 1953"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 15th April, 1953.

W. J. McKELL,
Governor-General.

Message No. 53.

A Proposed Law intituled "*Atomic Energy Act 1953*" as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Law.

Government House,
Canberra, 15th April, 1953.

W. J. McKELL,
Governor-General.

Message No. 54.

Proposed Laws intituled :—

- "Supplementary Appropriation Act 1951-52"
- "Supplementary Appropriation (Works and Services) Act 1951-52"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 16th April, 1953.

W. J. McKELL,
Governor-General.

Message No. 56.

Proposed Laws intituled :—

- "Apple and Pear Organization Act 1953"
- "Wine Overseas Marketing Act 1953"

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Laws.

Government House,
Canberra, 17th April, 1953.

W. J. McKELL,
Governor-General.

Message No. 57.

A Proposed Law intituled "*Dairy Produce Export Control Act 1953*" as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name and on behalf of Her Majesty, assented to the said Law.

Government House,
Canberra, 24th April, 1953.

5. PETITION.—Senator Henty presented a petition, signed by 130 citizens of the State of Tasmania, praying that action be taken to amend the Superannuation Act to rectify an alleged injustice. Petition received and read.
6. QUESTIONS.—Questions on notice were answered.
7. PAPERS.—The following Papers were presented, by Command of His Excellency the Governor-General—
Elections—
Statistical Returns for the several States and Territories in relation to the Senate Elections 1951, and the House of Representatives Elections 1951.
Statistical Returns for the several States in relation to the Senate Elections 1953.

The following Papers were presented, pursuant to Statute—

- Air Navigation Act—Regulations—Statutory Rules 1953, No. 44.
- Apple and Pear Organization Act—Regulations—Statutory Rules 1953, Nos. 26, 35.
- Banking Act—Regulations—Statutory Rules 1953, No. 24.
- Bankruptcy Act—Regulations—Statutory Rules 1953, Nos. 71, 79.
- Canned Fruits Export Control Act—Regulations—Statutory Rules 1953, Nos. 31, 49.
- Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1953, No. 54.
- Commonwealth Bank Act—Appointment—S. H. T. Hargraves.
- Commonwealth Employees' Compensation Act—Regulations—Statutory Rules 1953, No. 73.
- Conciliation and Arbitration Act—Regulations—Statutory Rules 1953, No. 45.
- Control of Naval Waters Act—Regulations—Statutory Rules 1953, No. 60.
- Cotton Bounty Act—Return for 1952.
- Customs Act—Regulations—Statutory Rules 1953, Nos. 56, 77.
- Customs Act and Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1953, Nos. 36, 53.
- Dairy Produce Export Control Act—Regulations—Statutory Rules 1953, Nos. 25, 34.
- Defence Act—Regulations—Statutory Rules 1953, Nos. 58, 59, 61, 62.
- Defence Transition (Residual Provisions) Act—National Security (Industrial Property) Regulations—Orders—Inventions and designs (30).
- Dried Fruits Export Control Act—Regulations—Statutory Rules 1953, Nos. 33, 39.
- Egg Export Control Act—Regulations—Statutory Rules 1953, Nos. 27, 37.
- Explosives Act—Regulations—
Orders—
Damaged Containers or Spilt Explosives.
Berthing of a Vessel (2).
Statutory Rules 1953, No. 69.
- Flax Canvas Bounty Act—Return for year 1952–53.
- Hospital Benefits Act—Regulations—Statutory Rules 1953, No. 76.
- Income Tax and Social Services Contribution Assessment Act—Regulations—Statutory Rules 1953, No. 55.
- Judiciary Act—Rule of Court, dated 30th April, 1953 (Statutory Rules 1953, No. 46).
- Lands Acquisition Act—
Land, &c., acquired for—
Commonwealth purposes—
Essendon, Victoria.
Maribyrnong, Victoria.
Commonwealth Scientific and Industrial Research Organization purposes—
Deniliquin, New South Wales.
Griffith, New South Wales.
Defence purposes—
Armidale, New South Wales.
Baulkham Hills, New South Wales.
Lara, Victoria.
Neutral Bay, New South Wales.
Richmond, New South Wales (2).
Sale, Victoria.
Syndal, Victoria.

Department of Civil Aviation purposes—

Armidale, New South Wales.
 Coolangatta, Queensland.
 Cootamundra, New South Wales.
 Eagle Farm, Brisbane, Queensland.
 Hyden, Western Australia.
 Leonora, Western Australia.
 Pascoe Vale, Victoria (2).
 Tugun, Queensland.

Immigration purposes—

Belmont, New South Wales.
 Berkeley, New South Wales.

Postal purposes—

Balmoral, Victoria.
 Balranald, New South Wales.
 Banora Point, New South Wales.
 Berri, South Australia.
 Bundaleer, South Australia.
 Carrick, Tasmania.
 Coomunga, South Australia.
 Coonabarabran, New South Wales.
 Cottesloe, Western Australia.
 Curbur, Western Australia.
 Currumbin Creek, Queensland.
 Daréton, New South Wales.
 Doyalson, New South Wales.
 Goulburn, New South Wales.
 Gregadoo, New South Wales.
 Grenville, Victoria.
 Maree, South Australia.
 Mimosa, New South Wales.
 Pine Road West, Tasmania.
 Rock Valley, New South Wales.
 Sandford, Victoria.
 Shelford, Victoria.
 Snake Valley, Victoria.
 South Brisbane (Grey-street), Queensland.
 Springbrook, Queensland.
 Surfer's Paradise, Queensland.
 Tunglebung, New South Wales.
 Warkton, New South Wales.
 West Kempsey, New South Wales.
 Windsor, New South Wales.
 Wingello, New South Wales.
 Woodburn, New South Wales.
 Woorragee, Victoria.
 Young Town, Tasmania.

Postal (Broadcasting) purposes—Pimpala, South Australia.

Land disposed of under Section 63—Returns (5) showing manner of disposal.

Meat Export Control Act—Regulations—Statutory Rules 1953, Nos. 32, 50, 74.

National Health Service Act—Regulations—Statutory Rules 1953, Nos. 75, 82.

National Service Act—Regulations—Statutory Rules 1953, No. 48.

Navigation Act—Regulations—Statutory Rules 1953, Nos. 29, 41, 68, 80.

Norfolk Island Act—Ordinances—1953—

No. 1—Norfolk Island Public Hospital.

No. 2—Judiciary (Appeals).

No. 3—Public Works.

Northern Territory (Administration) Act—

Ordinances—1952—

No. 42—Sunday Observance.

No. 43—Darwin Town Area Leases (No. 2).

No. 44—Methylated Spirit.

Regulations—Statutory Rules 1953, No. 63.

Papua and New Guinea Act—Ordinances—1952—

No. 79—Town Planning (No. 2).

No. 80—Customs Tariff (New Guinea) (No. 3).

No. 81—Customs Tariff (Papua) (No. 3).

No. 82—War Surplus Material.

No. 83—Native Labour.

No. 84—Native Labour (No. 2).

No. 85—Jury (New Guinea).

No. 86—Street Closing.

No. 87—Administrative Districts.

No. 88—Land Registration Ordinance Amendment.

No. 89—Town Boundaries.

No. 90—Real Property Ordinance Amendment.

- No. 91—Companies (Papua) (No. 2).
- No. 92—Companies (New Guinea) (No. 2).
- No. 93—Companies (New Guinea) Ordinance Amendment.
- No. 94—Native Land Registration (No. 2).
- No. 95—Customs Tariff (Papua) (No. 2).
- No. 96—Customs Tariff (New Guinea) (No. 2).
- No. 97—Licences (New Guinea).
- No. 98—Native Economic Development.
- No. 99—Evidence and Discovery (Papua).
- No. 100—Building (Papua).

Pharmaceutical Benefits Act—Regulations—Statutory Rules 1953, Nos. 40, 57, 78.

Post and Telegraph Act—Regulations—Statutory Rules 1953, No. 81.

Public Service Act—

Appointments—Department—

Air—W. M. Rice, S. W. Thorne.

Army—G. W. Dunlop, J. C. Tunstall.

Attorney-General's—E. Dennis, A. J. Martin, G. S. Mills, W. J. Steuart.

Civil Aviation—R. E. Bell, J. F. Blair, T. O. Cain, M. R. Finger, N. D. Hodgekiss, H. J. Mortlock, H. W. Orsborne, J. B. Russell, L. H. Shean, G. J. Smith, R. West.

Commerce and Agriculture—L. S. Brooks, J. H. Irvine, R. P. Stack.

Defence—W. Brown, F. H. Carter, G. H. France, D. M. Hocking.

Defence Production—B. E. Alsop, A. M. Atkinson, W. E. Badcock, E. W. Baynton, E. R. Bennet, B. R. Bernau, R. E. Boadle, T. E. G. Bowden, J. S. Burnell, C. T. Campbell, R. E. Chenu, W. M. Downes, A. H. Fraser, R. C. Frayne, J. C. Henry, N. W. Hodgson, B. T. Lafrank, J. J. McKibbin, I. A. Newland, G. A. Ogilvy, C. Pullen, T. Russell, P. Schultz, A. M. Simpson, C. T. F. Taylor, A. P. West, A. Wilkie, R. A. Williams, E. R. Wilson, K. E. Wilson.

External Affairs—J. H. Brook, J. M. Kirtley, J. L. Lavett, A. J. Melhuish, G. J. Price.

Health—H. L. J. Barnard, P. J. Blaxland, S. M. Dennis, M. A. Walker.

Interior—W. G. Baker, K. A. Bell, G. H. Borg, J. B. Campbell, R. T. A. Guy, L. F. Hammond, L. F. Heydon, L. Nielsen, A. M. Rochfort, P. A. Smith, J. A. Vallender.

National Development—P. R. Browne, B. J. Drew, R. B. Fraser, M. J. Garrett, L. N. Ingall, G. F. R. Joklik, N. O. Jones, P. B. Rosenhain.

Parliamentary Library—J. Gillan.

Repatriation—G. A. W. Angus, F. Bauer, E. J. Bennett, E. H. Davern, J. H. K. Donovan, W. J. Gilpin, A. C. Green, H. T. Hayes, E. N. Kurrle, H. K. Linn, M. M. McKeown, H. M. Stirling, N. C. Wright.

Shipping and Transport—H. R. Ford.

Social Services—M. F. Cooke, D. J. Davies, W. F. Hardy, T. Irving, R. Punshon, D. Shipp, C. E. Wylie.

Supply—R. H. Adair, S. F. W. Auckland, G. R. Barrack, W. Boothman, J. R. Bowie, H. E. Breakell, H. J. Brophy, C. L. Cook, N. B. Creagh, R. E. Dudley, J. V. Fitz-Gerald, E. H. Francis, G. S. H. Fry, P. L. Goodale, J. Henshall, J. W. Hillier, T. F. C. Lawrence, P. Leahy, G. W. Morley, J. H. Pierce, S. H. Sim, H. C. Stapleton, A. R. Turnbull.

Trade and Customs—J. R. Agar, P. S. Borthwick, B. B. Kellow, A. G. Pagels, J. K. G. Rotts, E. W. Smith, R. H. Stubbings.

Treasury—R. J. C. Horan, J. R. Smart.

Works—J. T. Allard, P. D. Allsop, J. A. Armstrong, A. R. T. Aspinall, G. H. Bond, A. M. Brown, F. A. Dean, J. W. Fuller, T. R. S. Gibson, P. L. Hickie, W. H. Hickson, H. J. K. Lane, J. R. Lawrence, G. O. Long, R. J. Metcalfe, A. V. H. Needham, C. M. J. Nelson, J. K. Rae, W. K. Sneddon, G. G. Steele, N. S. Trahair, H. Treidel, J. D. Wilson, T. H. T. Wilson.

Regulations—Statutory Rules 1953, Nos. 47, 51, 70, 72.

Public Service Arbitration Act—Determinations by the Arbitrator, &c.—1953—

No. 11—Transport Workers' Union of Australia.

No. 20—Australian Broadcasting Commission Staff Association.

No. 21—Electrical Trades Union of Australia.

No. 22—Musicians' Union of Australia.

No. 23—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.

No. 24—Commonwealth Medical Officers' Association.

No. 25—Commonwealth Public Service Clerical Association; and Others.

No. 26—Amalgamated Engineering Union; and Others.

No. 27—Musicians' Union of Australia.

No. 28—Professional Officers' Association, Commonwealth Public Service.

No. 29—Hospital Employees' Federation of Australasia.

No. 30—Amalgamated Engineering Union; and Sheet Metal Working Agricultural Implement and Stovemaking Industrial Union of Australia.

No. 31—Federated Ironworkers' Association of Australia; and Others.

No. 32—Amalgamated Postal Workers' Union of Australia.

No. 33—Commonwealth Public Service Clerical Association.

No. 34—Australian Third Division Telegraphists and Postal Clerks' Union.

No. 35—Commonwealth Public Service Clerical Association.

No. 36—Postal Telecommunication Technicians' Association (Australia).

No. 37—Commonwealth Storemen and Packers' Union of Australia.

No. 38—Electrical Trades Union of Australia.

- No. 39—Arbitration Court Registrars' Association.
- No. 40—Australian Broadcasting Commission Senior Officers' Association.
- No. 41—Commonwealth Public Service Artisans' Association; and Others.
- No. 42—Commonwealth Public Service Clerical Association; and Others.
- No. 43—Amalgamated Engineering Union; and Sheet Metal Working Agricultural Implement and Stovemaking Industrial Union of Australia.
- No. 44—Federated Ironworkers' Association of Australia; and Others.
- No. 45—Australian Third Division Telegraphists and Postal Clerks' Union.
- No. 46—Commonwealth Public Service Artisans' Association.
- No. 47—Commonwealth Storemen and Packers' Union of Australia.
- No. 48—Common Rule *re* Sick Leave.
- No. 49—Commonwealth Public Service Clerical Association.
- No. 50—Professional Radio Employees' Institute of Australasia.
- No. 51—Fourth Division Postmasters, Postal Clerks and Telegraphists' Union.
- No. 52—Commonwealth Storemen and Packers' Union.
- No. 53—Commonwealth Public Service Artisans' Association.
- No. 54—Commonwealth Medical Officers' Association.
- No. 55—Fourth Division Postmasters, Postal Clerks and Telegraphists' Union.
- No. 56—Non-Official Postmasters' Association of Australia.
- No. 57—Transport Workers' Union of Australia.
- Repatriation Act—Repatriation Commission—Report for year 1951–52.
- Science and Industry Research Act—Regulations—Statutory Rules 1953, No. 66.
- Seat of Government Acceptance Act and Seat of Government (Administration) Act—
Australian Capital Territory Soil Conservation Council—Fifth Annual Report for year 1951–52.
- Ordinances—1953—
 - No. 4—Fire Precautions.
 - No. 5—Administration and Probate.
 - No. 6—Meat.
 - No. 7—National Capital Development.
 - No. 8—Canberra University College.
 - No. 9—Business Names.
 - No. 10—Dogs Registration.
 - No. 11—Prevention of Cruelty to Animals (Trap Shooting).
 - No. 12—Police Offences.
- Regulations—1953—
 - No. 3 (Fire Precautions Ordinance).
 - No. 4 (Stock Diseases Ordinance).
 - No. 5 (Meat Ordinance).
 - No. 6 (Motor Traffic Ordinance).
 - No. 7 (Advisory Council Ordinance).
 - No. 8 (Business Names Ordinance).
 - No. 9 (Motor Traffic Ordinance).
 - No. 10 (Building and Services Ordinance).
 - No. 11 (Building and Services Ordinance).
- Seat of Government (Administration) Act—Notices of variation of plan of lay-out of City of Canberra and its environs, dated 16th April, 1953, and 30th July, 1953.
- Sulphur Bounty Act—Return for year 1952–53.
- Superannuation Act—Regulations—Statutory Rules 1953, No. 52.
- Tractor Bounty Act—Return for year 1952–53.
- Trade Commissioners Act—Regulations—Statutory Rules 1953, No. 43.
- Trading with the Enemy Act—Regulations—Statutory Rules 1953, No. 30.
- War Gratuity Act—Regulations—Statutory Rules 1953, No. 67.
- War Service Homes Act—Land acquired at Launceston, Tasmania.
- Wine Overseas Marketing Act—Regulations—Statutory Rules 1953, Nos. 28, 38.
- Wool Tax Act (No. 1)—Regulations—Statutory Rules 1953, No. 64.
- Wool Tax Act (No. 2)—Regulations—Statutory Rules 1953, No. 65.
- Wool Use Promotion Act—Regulations—Statutory Rules 1953, No. 42.

8. JOINT COMMITTEE OF PUBLIC ACCOUNTS.—*Suspension of Standing Orders.*—The Minister for Trade and Customs (Senator O'Sullivan) moved, by leave—That so much of the Standing Orders be suspended as would prevent such Senators as are members of the Joint Committee of Public Accounts attending meetings of such Committee during sittings of the Senate.

Question—put and passed, there being present an absolute majority of the whole number of Senators, and no dissentient voice.

Suspension of Sitting.—At three minutes past four p.m. the sitting of the Senate was suspended till eight p.m.

The Senate having resumed—

9. **PRESIDENT'S COMMISSION TO ADMINISTER OATH OR AFFIRMATION.**—The President announced that he had received from His Excellency the Governor-General a Commission to administer to Senators the Oath or Affirmation of Allegiance.

The Commission was read by the Clerk, as follows :—

His Excellency the Governor-General in and over the Commonwealth of Australia.

To Senator the Honorable ALISTER MAXWELL McMULLIN, President of the Senate of the Commonwealth of Australia.

GREETING :

WHEREAS by section forty-two of the Constitution of the Commonwealth of Australia, it is amongst other things enacted that every Senator shall, before taking his seat, make and subscribe before the Governor-General, or some person authorized by him, an Oath or Affirmation of Allegiance in the form set forth in the Schedule to the aforesaid Constitution :

NOW THEREFORE I, SIR WILLIAM JOSEPH SLIM, the Governor-General aforesaid, do by these Presents command and authorize you, from time to time, at Parliament House, Canberra, to administer the said Oath or Affirmation of Allegiance to such Senators as have not already taken and subscribed the same since their election to the Senate.

GIVEN under my hand and the Seal of the Commonwealth of Australia, this Ninth day (L.S.) of September, One thousand nine hundred and fifty-three.

W. J. SLIM,
Governor-General.

By His Excellency's Command,
ROBERT G. MENZIES,
Prime Minister.

10. **SENATOR SWORN.**—Justin O'Byrne, Senator for the State of Tasmania, made and subscribed the Oath of Allegiance at the Table, pursuant to the Commonwealth of Australia Constitution Act.

11. **ESTIMATES AND BUDGET PAPERS 1953-54.**—The Minister for National Development (Senator Spooner) laid upon the Table the following Papers, by Command of His Excellency the Governor-General—

Estimates of Receipts and Expenditure, and Estimates of Expenditure for Additions, New Works and other Services involving Capital Expenditure, for the year ending 30th June, 1954 ;

The Budget 1953-54—Papers presented by the Right Honorable Sir Arthur Fadden on the occasion of the Budget of 1953-54 ;

National Income and Expenditure 1952-53—
and moved—That the Papers be printed.

On the motion of Senator McKenna the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

12. **ADJOURNMENT.**—The Senate adjourned at ten minutes past nine p.m. till to-morrow at eleven a.m.

13. **ATTENDANCE.**—Present, all the Members except Senators Hendrickson and Toohey.

JOHN EDWARDS,
Clerk of the Senate.