

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

JOURNALS OF THE SENATE

No. 20

WEDNESDAY, 7 APRIL 1976

- 1 MEETING OF SENATE: The Senate met at half-past two p.m., pursuant to adjournment. The President (Senator the Honourable Condor L. Laucke) took the Chair.

2 PRAYERS.

- 3 PETITIONS: Senator Bonner presented a petition from 23 citizens of Australia praying that the Australian Government reverse its decision to cut expenditure on overseas aid, reaffirm Australia's commitment of Overseas Development Assistance at a minimum of 0.7 per cent of the Gross National Product, and establish an independent statutory authority to administer overseas aid.

Petition received and read.

Senators Walters and Davidson presented petitions from 16 and 25 citizens of Australia, respectively, similar in wording to the petition presented by Senator Bonner.

Petitions received and read.

Senator Knight presented a petition from 36 citizens of the Australian Capital Territory praying that the Australian Heritage Commission be appointed, and that there be a proper balance between the Government's programme of public austerity and the need for action in conservation.

Petition received.

Senator Ryan presented two petitions, similar in wording, from 8 and 16 citizens of the Australian Capital Territory praying that the Government honour its 1975 election promise that existing Commissioner for Housing loans would continue.

Petitions received and one petition read.

The Clerk announced that the following Senators had lodged petitions for presentation, viz.:

Senator Greenwood, from 10 citizens of Victoria praying that the Australian Heritage Commission be appointed, and that there be a proper balance between the Government's programme of public austerity and the need for action in conservation.

Senators Thomas and Durack, similar in wording, from 13 and 49 citizens of Australia, respectively, praying that the Senate take the most urgent steps to readjust payments under the National Employment and Training System so that they are equivalent to the average adult male award wage.

Petitions received.

4 QUESTIONS.

- 5 PERSONAL EXPLANATION: Senator Harradine, by leave, made a personal explanation relating to a report which appeared in the newspaper *The Canberra Times* on 3 April 1976.

Paper: Senator Harradine, by leave, laid upon the Table the following Paper:

Union Officials—Allegations—Summary of certain High Court and Industrial Court cases.

Senator Cavanagh, by leave, made a statement relating thereto.

- 6 **BRISBANE AIRPORT—BUREAU OF TRANSPORT ECONOMICS—PAPER:** The Minister for Industry and Commerce (Senator Cotton), by Command of His Excellency the Governor-General, laid upon the Table the following Paper:

Brisbane Airport: Economic Evaluation of Alternative Development Strategies—
Report by the Bureau of Transport Economics, dated July 1975.

Senator Colston, by leave, moved—That the Senate take note of the Paper.

Ordered—That the debate be adjourned till the next day of sitting, and that Senator Colston have leave to continue his speech on the resumption of the debate.

- 7 **SCIENCE AND THE ENVIRONMENT—STANDING COMMITTEE—REFERENCE OF MATTER:** Senator Jessop, pursuant to Notice of Motion not objected to as a Formal Motion, moved—That there be referred to the Standing Committee on Science and the Environment for report from time to time the following matter:

- (1) The continuing oversight of Australian science policy in the physical, social and life sciences; and
- (2) The direction, priorities, efficacy, and ultimate application of Australian research and development efforts in the above scientific fields, with particular reference to:
 - (a) comparison with other countries of recent trends and expenditures in Australia;
 - (b) examination of Federal assistance granted to Australian research and development activities; and
 - (c) appraisal of the research and development effort devoted to future energy sources.

Question—put and passed.

- 8 **ABORIGINAL LAND (NORTHERN TERRITORY) BILL 1976:** Senator Keeffe, pursuant to leave granted on 23 March 1976, brought up a Bill for an Act relating to the Provision of land in the Northern Territory for Aborigines.

On the motion of Senator Keeffe the Bill was read a first time, and the second reading made an Order of the Day for the next day of sitting.

- 9 **ABORIGINAL COUNCILS AND ASSOCIATIONS BILL 1976:** Senator Keeffe, pursuant to leave granted on 23 March 1976, brought up a Bill for an Act to provide for the Constitution of Aboriginal Councils and the Incorporation of Associations of Aborigines and for matters connected therewith.

On the motion of Senator Keeffe the Bill was read a first time, and the second reading made an Order of the Day for the next day of sitting.

- 10 **SOCIAL SERVICES AMENDMENT BILL 1976—*Message from the House of Representatives:*** The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 35

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act relating to Social Services*", in which it desires the concurrence of the Senate.

House of Representatives,
Canberra, 6 April 1976

B. M. SNEDDEN,
Speaker

The Minister for Social Security (Senator Guilfoyle) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Guilfoyle the Bill was read a first time.

Senator Guilfoyle moved—That this Bill be now read a second time.

On the motion of Senator Grimes the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

11. REPATRIATION ACTS AMENDMENT BILL 1976—*Message from the House of Representatives:*
The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 36

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act relating to Repatriation and related Matters*", in which it desires the concurrence of the Senate.

House of Representatives,
Canberra, 6 April 1976

B. M. SNEDDEN,
Speaker

The Minister for Social Security (Senator Guilfoyle) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Guilfoyle the Bill was read a first time.

Senator Guilfoyle moved—That this Bill be now read a second time.

On the motion of Senator Grimes the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

12. SUPERANNUATION BILL 1976—*Message from the House of Representatives:* The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 37

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act to make provision for and in relation to an Occupational Superannuation Scheme for persons employed by the Commonwealth, and for certain other persons*", in which it desires the concurrence of the Senate.

House of Representatives,
Canberra, 6 April 1976

B. M. SNEDDEN,
Speaker

The Minister for Industry and Commerce (Senator Cotton) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Cotton the Bill was read a first time.

Senator Cotton moved—That this Bill be now read a second time.

On the motion of Senator Grimes the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

13. SUPERANNUATION AMENDMENT BILL 1976—*Message from the House of Representatives:*
The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 38

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act to amend the 'Superannuation Act 1922-1974', and for related purposes*", in which it desires the concurrence of the Senate.

House of Representatives,
Canberra, 6 April 1976

B. M. SNEDDEN,
Speaker

The Minister for Industry and Commerce (Senator Cotton) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Cotton the Bill was read a first time.

Senator Cotton moved—That this Bill be now read a second time.

On the motion of Senator Grimes the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

- 14 DEFENCE FORCE RETIREMENT AND DEATH BENEFITS AMENDMENT BILL 1976—*Message from the House of Representatives*: The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 39

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act to amend the 'Defence Force Retirement and Death Benefits Act 1973-1975', and for related purposes*", in which it desires the concurrence of the Senate.

House of Representatives,
Canberra, 6 April 1976

B. M. SNEDDEN,
Speaker

The Minister for Industry and Commerce (Senator Cotton) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Cotton the Bill was read a first time.

Senator Cotton moved—That this Bill be now read a second time.

On the motion of Senator Grimes the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

- 15 PHOSPHATE FERTILIZERS BOUNTY AMENDMENT BILL 1976: Order of the Day read for the adjourned debate on the Question—That this Bill be now read a second time—*And on the amendment moved thereto by Senator Gietzelt, viz.:* At end of motion, add "*, but the Senate is of the opinion that the Minister should cause to be tabled in each House of the Parliament a list showing the names and addresses of all companies and individuals whose purchases of superphosphate and ammonium phosphate exceed 400 tons in a twelve months period and a list showing the amount of benefit accruing to such companies and individuals*".

Debate resumed.

Question—That the words proposed to be added be added—put and negatived.

Amendment negatived accordingly.

Question—That this Bill be now read a second time—put and passed.

Bill read a second time.

The Senate, according to Order, resolved itself into Committee for the consideration of the Bill.

In the Committee

Bill, by leave, taken as a whole.

Question proposed—That the Bill stand as printed—

Debate ensued.

Leave refused: Senator McLaren asked leave to incorporate a document in *Hansard*.

Objection being raised, leave not granted.

Debate continued.

Closure: Senator Chaney moved—That the Question be now put.

Question—That the Question be now put—put.

The Committee divided—

AYES, 32	
Senator—	Senator—
Archer	Maunsell
Baume	Messner
Bonner	Missen
Carrick	Rae
Collard	Scott
Cotton	Sheil
Davidson	Sim
Drake-Brockman	Tehan
Durack	Thomas
Greenwood	Townley
Guilfoyle	Walters
Jessop	Webster
Kilgariff	Withers
Knight	Wright
Lajovic	
Laucke	<i>Teller:</i>
Martin	Chaney

NOES, 24	
Senator—	Senator—
Bishop	McLaren
Button	Melzer
Cameron	Mulvihill
Cavanagh	O'Byrne
Coleman	Robertson
Colston	Ryan
Devitt	Sibraa
Gietzelt	Walsh
Grimes	Wheeldon
Harradine	Wriedt
Keeffe	
McAuliffe	<i>Teller:</i>
McClelland,	Georges
Douglas	

And so it was resolved in the affirmative.

Question—That the Bill stand as printed—put and passed.

Question proposed—That this Bill be reported—

Debate ensued.

Closure: Senator Chaney moved—That the Question be now put.

Question—That the Question be now put—put.

The Committee divided—

AYES, 32	
Senator—	Senator—
Archer	Maunsell
Baume	Messner
Bonner	Missen
Carrick	Rae
Collard	Scott
Cotton	Sheil
Davidson	Sim
Drake-Brockman	Tehan
Durack	Thomas
Greenwood	Townley
Guilfoyle	Walters
Jessop	Webster
Kilgariff	Withers
Knight	Wright
Lajovic	
Laucke	<i>Teller:</i>
Martin	Chaney

NOES, 25	
Senator—	Senator—
Bishop	McLaren
Button	Melzer
Cameron	Mulvihill
Cavanagh	O'Byrne
Coleman	Primmer
Colston	Robertson
Devitt	Ryan
Gietzelt	Sibraa
Grimes	Walsh
Harradine	Wheeldon
Keeffe	Wriedt
McAuliffe	
McClelland,	<i>Teller:</i>
Douglas	Georges

And so it was resolved in the affirmative.

Question—That this Bill be reported—put.

The Committee divided—

AYES, 33	
Senator—	Senator—
Archer	Martin
Baume	Maunsell
Bonner	Messner
Carrick	Missen
Collard	Rae
Cotton	Scott
Davidson	Sheil
Drake-Brockman	Sim
Durack	Tehan
Greenwood	Thomas
Guilfoyle	Townley
Harradine	Walters
Jessop	Webster
Kilgariff	Withers
Knight	Wright
Lajovic	<i>Teller:</i>
Laucke	Chaney

NOES, 24	
Senator—	Senator—
Bishop	McLaren
Button	Melzer
Cameron	Mulvihill
Cavanagh	O'Byrne
Coleman	Primmer
Colston	Robertson
Devitt	Ryan
Gietzelt	Sibraa
Grimes	Walsh
Keeffe	Wheeldon
McAuliffe	Wriedt
McClelland,	<i>Teller:</i>
Douglas	Georges

And so it was resolved in the affirmative.
 Bill to be reported without amendment.

The President resumed the Chair; and the Chairman of Committees (Senator Drake-Brockman) reported accordingly.

The Minister for Environment, Housing and Community Development (Senator Greenwood) moved—That the Report be adopted.

Closure: Senator Greenwood moved—That the Question be now put.

Question—That the Question be now put—put.

The Senate divided—

AYES, 32		NOES, 25	
Senator—	Senator—	Senator—	Senator—
Archer	Maunsell	Bishop	McLaren
Baume	Messner	Button	Melzer
Bonner	Missen	Cameron	Mulvihill
Carrick	Rae	Cavanagh	O'Byrne
Collard	Scott	Coleman	Primmer
Cotton	Sheil	Colston	Robertson
Davidson	Sim	Devitt	Ryan
Drake-Brockman	Tehan	Gietzelt	Sibraa
Durack	Thomas	Grimes	Walsh
Greenwood	Townley	Harradine	Wheeldon
Guilfoyle	Walters	Keeffe	Wriedt
Jessop	Webster	McAuliffe	
Kilgariff	Withers	McClelland,	<i>Teller:</i>
Knight	Wright	Douglas	Georges
Lajovic			
Laucke	<i>Teller:</i>		
Martin	Chaney		

And so it was resolved in the affirmative.

Question—That the Report be adopted—put and passed.

Senator Greenwood moved—That this Bill be now read a third time.

Closure: Senator Greenwood moved—That the Question be now put.

Question—That the Question be now put—put.

The Senate divided—

AYES, 33		NOES, 25	
Senator—	Senator—	Senator—	Senator—
Archer	Martin	Bishop	McLaren
Baume	Maunsell	Button	Melzer
Bonner	Messner	Cameron	Mulvihill
Carrick	Missen	Cavanagh	O'Byrne
Collard	Rae	Coleman	Primmer
Cormack,	Scott	Colston	Robertson
Sir Magnus	Sheil	Devitt	Ryan
Cotton	Sim	Gietzelt	Sibraa
Davidson	Tehan	Grimes	Walsh
Drake-Brockman	Thomas	Harradine	Wheeldon
Durack	Townley	Keeffe	Wriedt
Greenwood	Walters	McAuliffe	
Guilfoyle	Webster	McClelland,	<i>Teller:</i>
Jessop	Withers	Douglas	Georges
Kilgariff	Wright		
Knight			
Lajovic	<i>Teller:</i>		
Laucke	Chaney		

And so it was resolved in the affirmative.

Question—That this Bill be now read a third time—put and passed.

Bill read a third time.

- 16 ABORIGINES AND TORRES STRAIT ISLANDERS—SELECT COMMITTEE—CHANGE IN MEMBERSHIP: The President informed the Senate that he had received a letter from the Leader of the Government in the Senate requesting that Senator Davidson be discharged from service on the Select Committee on Aborigines and Torres Strait Islanders, and nominating Senator Rae to be a member in his place.

The Minister for Environment, Housing and Community Development (Senator Greenwood), by leave, moved—That Senator Davidson be discharged from service on the Select Committee on Aborigines and Torres Strait Islanders and that Senator Rae be appointed to fill the vacancy.

Question—put and passed.

- 17 NITROGENOUS FERTILIZERS SUBSIDY AMENDMENT BILL 1976: Order of the Day read for the adjourned debate on the Question—That this Bill be now read a second time.

Debate resumed.

Senator McLaren addressing the Chair—

And it being eleven p.m.—

- 18 ADJOURNMENT: The President, under Sessional Order, put the Question—That the Senate do now adjourn.

Debate ensued.

And the Senate having continued to sit till twelve o'clock midnight—

THURSDAY, 8 APRIL 1976, A.M.

Debate continued.

Question—resolved in the affirmative.

The Senate adjourned at eleven minutes past twelve o'clock midnight till this day at eleven a.m.

- 19 ATTENDANCE: Present, all Senators except Senators Hall and McIntosh.

J. R. ODGERS,
Clerk of the Senate