

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## JOURNALS OF THE SENATE

No. 16

TUESDAY, 30 MARCH 1976

- 1 MEETING OF SENATE: The Senate met at half-past two p.m., pursuant to adjournment. The President (Senator the Honourable Condor L. Laucke) took the Chair.

## 2 PRAYERS.

- 3 NOTICES OF MOTION: Notices of Motion were given as follows—

The Minister for Education (Senator Carrick): That, on the next day of sitting, he would move—That leave be given to introduce a Bill for an Act to make provision for the Establishment of an Australian Maritime College.

Senator Durack: That, on the next day of sitting, he would move—That there be referred to the Senate Standing Committee on National Resources the following matter: Solar Energy.

Senator Wright: That, on the next day of sitting, he would move—That the Senate adopts the Dissenting Report of Senators Greenwood, Webster and Wright contained in the Report of the Committee of Privileges, tabled in the Senate on 7 October 1975, and relating to matters referred to the Committee by the Senate on 17 July 1975.

Senator Wood:

No. 1—That, ten sitting days after today, he would move—That the *Misrepresentation Ordinance* 1975, as contained in Australian Capital Territory Ordinance No. 40 of 1975, and made under the *Seat of Government (Administration) Act* 1910–1973, be disallowed.

No. 2—That, ten sitting days after today, he would move—That the *Manufacturers Warranties Ordinance* 1975, as contained in Australian Capital Territory Ordinance No. 41 of 1975, and made under the *Seat of Government (Administration) Act* 1910–1973, be disallowed.

No. 3—That, ten sitting days after today, he would move—That paragraphs (d) and (e) of sub-section (1) of section 10 of the *Flammable Liquids Ordinance* 1976, as contained in Australian Capital Territory Ordinance No. 2 of 1976, and made under the *Seat of Government (Administration) Act* 1910–1973, be disallowed.

No. 4—That, ten sitting days after today, he would move—That the following regulations be disallowed:

- (1) Regulation 2 of the amendments of the Defence Force (Salaries) Regulations, as contained in Statutory Rules 1976, No. 3, and made under the *Defence Act* 1903–1975, the *Naval Defence Act* 1910–1975 and the *Air Force Act* 1923–1975.
- (2) The amendments of the Military Financial Regulations, as contained in Statutory Rules 1976, No. 7, and made under the *Defence Act* 1903–1975.

No. 5—That, ten sitting days after today, he would move—That regulation 13 of the amendments of the Australian Rifle Club Regulations, as contained in Statutory Rules 1976, No. 37, and made under the *Defence Act* 1903–1975, be disallowed.

## 4 QUESTIONS.



**5 PAPERS:** The following Papers were presented, pursuant to Statute:

Commonwealth Banks Act—Appointment—R. G. Eberhard.

Commonwealth Serum Laboratories Act—Fourteenth Annual Report of the Commonwealth Serum Laboratories Commission, together with financial statements and the Auditor-General's Report thereon, for year 1974-75.

Lands Acquisition Act—

Land, etc., acquired for telephone services at Sheringa, South Australia.

Statement by the Minister describing land acquired by agreement under subsection 7 (1) of the Act, for specified public purposes.

**6 PUBLICATIONS—STANDING COMMITTEE—FIRST REPORT:** The Chairman of the Standing Publications Committee (Senator Missen) brought up the following Report of the Committee:

**FIRST REPORT**

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the House of Representatives.

The Joint Committee, having considered Petitions and Papers presented to Parliament, recommends that the following be printed:

Airlines Agreement Act—Ansett Transport Industries Limited—Airlines activities—Financial statements for year ended 28 June 1975.

Anglo-Australian Telescope Agreement Act—Annual Report of the Anglo-Australian Telescope Board, together with financial statements and the Auditor-General's Report thereon, for year 1974-75.

Australian Apple and Pear Corporation Act—Australian Apple and Pear Corporation—First Report and financial statements, together with the Auditor-General's Report, for the period 1 September 1974 to 30 June 1975.

Australian Capital Territory Electricity Supply Act—Australian Capital Territory Electricity Authority—Twelfth Annual Report and financial statements, together with the Auditor-General's Report, for year 1974-75.

Australian Citizenship Act—Return for year 1974-75.

Australian Development Assistance Agency Act—Australian Development Assistance Agency—First Annual Report and financial statement, for year 1974-75.

Australian Fire Board—Report for year 1974-75.

Australian Institute of Aboriginal Studies Act—Council of the Australian Institute of Aboriginal Studies—Report and financial statements, together with the Auditor-General's Report, for year 1974-75.

Australian Institute of Marine Science Act—Third Annual Report of the Council of the Australian Institute of Marine Science, together with financial statement and the Auditor-General's Report thereon, for year 1974-75.

Australian National Airlines Act—Australian National Airlines Commission—Thirtieth Annual Report and financial statements, together with the Auditor-General's Report, for year 1974-75.

Australian Parliamentary Delegation—Report of visit to Thailand, Japan and the Philippines by delegation led by the Hon. G. G. D. Scholes, M.P., Speaker of the House of Representatives, 1-26 July 1975.

Australian Shipping Commission Act—Australian Shipping Commission—Report and financial statements, together with the Auditor-General's Report, for year 1974-75.

Australian War Memorial Act—Board of Trustees of the Australian War Memorial—Twelfth Annual Report and financial statements, together with the Auditor-General's Report, for year 1974-75.

Broadcasting and Television Act—Australian Broadcasting Commission—Forty-third Annual Report and financial statement, for year 1974-75.



- Canned Fruits Export Marketing Act—Australian Canned Fruits Board—Forty-ninth Annual Report and financial statements, together with the Auditor-General's Report, for 1974.
- Coal Industry Act—Joint Coal Board—Twenty-eighth Annual Report and financial accounts, together with the Auditor-General's Report, for year 1974-75.
- Commonwealth Bureau of Roads—Report on roads in Australia, 1975.
- Conciliation and Arbitration Act—  
 Australian Arbitration Inspectorate—Report on the operation of s. 125 of the Act, for year 1974-75.  
 President of the Australian Conciliation and Arbitration Commission—Nineteenth Annual Report, for year ended 13 August 1975.
- Criminology Research Act—  
 Australian Institute of Criminology—Board of Management—Third Annual Report and financial statements, together with the Auditor-General's Report, for year 1974-75.  
 Criminology Research Council—Third Annual Report and financial statements, together with the Auditor-General's Report, for year 1974-75.
- Darwin Reconstruction Act—Darwin Reconstruction Commission—First Annual Report and financial statements, together with the Auditor-General's Report, for period 28 February to 30 June 1975.
- Department of Aboriginal Affairs—Report for year 1974-75.
- Department of the Capital Territory—Report for year 1974-75.
- Export Finance and Insurance Corporation Act—Export Finance and Insurance Corporation—First Report and financial statements, together with the Auditor-General's Report, for period 1 February to 30 June 1975.
- Fishing Industry Act—Nineteenth Annual Report, for year 1974-75.
- Health Insurance Commission Act—Health Insurance Commission—First Annual Report and financial statement, together with the Auditor-General's Report, for period September 1974 to 30 June 1975.
- Homes Savings Grant Act—Secretary, Department of Housing and Construction—Eleventh Annual Report, for year 1974-75.
- Honey Industry Act—Australian Honey Board—Twelfth Annual Report and financial statements, together with the Auditor-General's Report, for year 1974-75.
- Hospitals and Health Services Commission Act—Hospitals and Health Services Commission—Auditor-General's Report on financial statement for year 1974-75.
- Immigration (Education) Act—Migrant Education Program—Report for year 1974-75.
- Independent Schools (Loans Guarantee) Act—Statement of guarantees and payments for year 1974-75.
- Industries Assistance Commission—  
 Reports—  
 Aerospace industry, dated 21 October 1975.  
 Cellulose acetate flake, dated 29 January 1976.  
 Dairy industry, dated 23 October 1975.  
 Domestic refrigerators, washing machines and clothes dryers—Interim report, dated 12 December 1975.  
 Dyeline based paper (By-law), dated 18 June 1975.  
 Financing promotion of rural products (Export inspection of rural products)—Interim report, dated 12 December 1975.  
 Fruitgrowing—Interim report, dated 30 October 1975.  
 Hosiery, dated 11 December 1975.  
 Iron and steel industry—Short term assistance for hoop, strip, sheets and plates of certain alloy steels, dated 8 October 1975.  
 Precision ground steel ball bearings, dated 5 December 1975.



Rural reconstruction, dated 13 January 1976.

Sheets and plates of iron or steel—Import restrictions, dated 27 November 1975.

Temporary Assistance Authority—Annual Report, for period 1 January 1974 to 23 October 1975.

International Labour Conference—Fifty-ninth Session, 1974—Reports of the Australian Government, Employers' and Workers' Delegates.

International Monetary Agreements Act—Report on operations of the Act, and in so far as they relate to Australia, of the International Monetary Fund and the International Bank for Reconstruction and Development, for year 1974–75.

Law Reform Commission Act—Law Reform Commission—First Annual Report and financial statements, together with the Auditor-General's Report, for period 31 December 1974 to 30 June 1975.

Legislative Drafting Institute Act—Legislative Drafting Institute—First Annual Report and financial statements, together with the Auditor-General's Report, for period 9 December 1974 to 30 June 1975.

Maritime Industry—Commission of Inquiry—Report on adequacy of Australia's ports, dated February 1976.

Metric Conversion Act—Metric Conversion Board—Fifth Annual Report, for year 1974–75, together with Report by the Minister on the operation of the Act.

National Library Act—Council of the National Library of Australia—Fifteenth Annual Report and financial statements, together with the Auditor-General's Report, for year 1974–75.

Petroleum Search Subsidy Act—Sixteenth Annual Statement, for year 1974–75.

Pipeline Authority Act—Pipeline Authority—Second Annual Report and financial statements, for year 1974–75.

Postal and Telecommunications Commission (Transitional Provisions) Act—Postmaster-General's Department—Report and financial statements, together with the Auditor-General's Report, for year 1974–75.

Post-Secondary Education in Tasmania—Report of Committee, dated February 1976.

Poverty—Commission of Inquiry—First Main Report—Poverty in Australia—Volume 2, dated April 1975.

Qantas Airways Limited—Report and financial statements, together with the Auditor-General's Report, for year ended 31 March 1975.

Referendums, 1974—Statistical Returns showing the voting within each Sub-division in relation to the submission to the electors of Proposed Laws for the alteration of the Constitution, entitled—

“Constitution Alteration (Simultaneous Elections) 1974”,

“Constitution Alteration (Mode of Altering the Constitution) 1974”,

“Constitution Alteration (Democratic Elections) 1974” and

“Constitution Alteration (Local Government Bodies) 1974”

for the states of—

New South Wales.

Queensland.

South Australia.

Tasmania.

Victoria.

Western Australia.

Seat of Government (Administration) Act—Consumer Affairs Ordinance—Consumer Affairs Council—Second Annual Report of the operation of the Council and of the Consumer Affairs Bureau, for year 1974–75.

Services Trust Funds Act—

Australian Military Forces Relief Trust—Twenty-eighth Annual Report by the Trustees, together with the Auditor-General's Report, for 1974.



Royal Australian Air Force Welfare Trust Fund—Twenty-seventh Annual Report by the Trustees, together with the Auditor-General's Report, for 1974.

Royal Australian Navy Relief Trust Fund—Report by the Trustees, together with the Auditor-General's Report, for 1974.

Science and Industry Endowment Act—Report by Auditor-General on accounts of Science and Industry Endowment Fund for year 1974–75.

Stevedoring Industry Act—Australian Stevedoring Industry Authority—Report and financial statements, together with the Auditor-General's Report, for year 1974–75.

Tobacco Industry Act—Twentieth Annual Report, for year 1974–75.

Transport between Tasmania and the mainland—Report of Royal Commission, dated 5 March 1976.

Transport—Department of Transport—Second Annual Report, for year 1974–75, including the report by the Minister pursuant to the Air Navigation Act.

Wine Overseas Marketing Act—Australian Wine Board—Forty-seventh Annual Report, for year 1974–75.

Wool Industry Act—

Australian Wool Board—Reports and financial statements, together with the Auditor-General's Reports for—  
Year 1971–72.

Period 1 July to 31 December 1972.

Australian Wool Corporation—Reports and financial statements, together with the Auditor-General's Reports for—

Period 1 January to 30 June 1973.

Year 1973–74.

A. J. MISSEN,  
Chairman

25 March 1976

Senator Missen, by leave, moved—That the Report be adopted.

Question—put and passed.

- 7 POPULATION POLICY—MINISTERIAL STATEMENT: The Minister for Social Security (Senator Guilfoyle), by leave, made a statement relating to Population Policy and moved—That the Senate take note of the Statement.

On the motion of Senator Mulvihill the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

- 8 POSTPONEMENT: The Leader of the Government in the Senate (Senator Withers) moved—That Business of the Senate, Notice of Motion No. 1, relating to the reference of a matter to the Senate Standing Committee on Foreign Affairs and Defence, be postponed till the next day of sitting.

Question—put and passed.

- 9 GOVERNOR-GENERAL'S MESSAGE—ASSENT TO BILL: The following Message from His Excellency the Governor-General was presented by the President:

JOHN R. KERR,

Governor-General

Message No. 6

Proposed law intituled:—

*States Grants (Fruit Canneries) Act 1976*

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name of Her Majesty, assented to the said law.

Government House,

Canberra, 26 March 1976



- 10 CONSTITUTIONAL AND LEGAL AFFAIRS—STANDING COMMITTEE—APPOINTMENT OF MEMBER:  
The President informed the Senate that he had received a letter from the Leader of the Government in the Senate nominating Senator Rae to be a member of the Legislative and General Purpose Standing Committee on Constitutional and Legal Affairs.

The Leader of the Government in the Senate (Senator Withers), by leave, moved—That Senator Rae, having been duly nominated in accordance with the Resolution of the Senate of 2 March 1976, be appointed to the Standing Committee on Constitutional and Legal Affairs.

Question—put and passed.

- 11 NITROGENOUS FERTILIZERS SUBSIDY AMENDMENT BILL 1976—*Message from the House of Representatives*: The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 33

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act to amend the 'Nitrogenous Fertilizers Subsidy Act 1966-1974'*", in which it desires the concurrence of the Senate.

House of Representatives,  
Canberra, 26 March 1976

B. M. SNEDDEN,  
Speaker

The Minister for Environment, Housing and Community Development (Senator Greenwood) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Greenwood the Bill was read a first time.

Senator Greenwood moved—That this Bill be now read a second time.

On the motion of Senator Gietzelt the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

- 12 PHOSPHATE FERTILIZERS BOUNTY AMENDMENT BILL 1976—*Message from the House of Representatives*: The following Message from the House of Representatives was received and read:

MR PRESIDENT,

Message No. 34

The House of Representatives transmits to the Senate a Bill intituled "*A Bill for an Act to amend the 'Phosphate Fertilizers Bounty Act 1963-1971'*", in which it desires the concurrence of the Senate.

House of Representatives,  
Canberra, 26 March 1976

B. M. SNEDDEN,  
Speaker

The Minister for Environment, Housing and Community Development (Senator Greenwood) moved—That the Bill may be taken through all its stages without delay.

Question—put and passed.

On the motion of Senator Greenwood the Bill was read a first time.

Senator Greenwood moved—That this Bill be now read a second time.

On the motion of Senator Gietzelt the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

- 13 DRIED VINE FRUITS LEVY AMENDMENT BILL 1976: Order of the Day read for the adjourned debate on the Question—That this Bill be now read a first time.

Debate resumed.

Senator Harradine moved—That the debate be now adjourned.

Question—That the debate be now adjourned—put and negatived.

Question—That this Bill be now read a first time—put and passed.

Bill read a first time.

The Minister for Science (Senator Webster) moved—That this Bill be now read a second time.



Question—put and passed.

Bill read a second time.

The Senate, according to Order, resolved itself into Committee for the consideration of the Bill.

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*In the Committee*

Bill, by leave, taken as a whole and agreed to.

Bill to be reported without requests.

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The Acting Deputy-President (Senator Wood) resumed the Chair; and the Chairman of Committees (Senator Drake-Brockman) reported accordingly.

On the motion of Senator Webster the Report from the Committee was adopted, and the Bill read a third time.

- 14 STATES GRANTS (HOUSING ASSISTANCE) BILL 1976: Order of the Day read for the adjourned debate on the Question—That this Bill be now read a second time.

Debate resumed.

Ordered—That the debate be adjourned till a later hour of the day, and that Senator Archer have leave to continue his speech on the resumption of the debate.

- 15 MOTOR VEHICLE POLICY—MINISTERIAL STATEMENT: The Minister for Industry and Commerce (Senator Cotton), by leave, made a statement relating to Motor Vehicle Policy and moved—That the Senate take note of the Statement.

On the motion of the Leader of the Opposition in the Senate (Senator Wriedt) the debate was adjourned.

Ordered—That the resumption of the debate be an Order of the Day for the next day of sitting.

- 16 STATES GRANTS (HOUSING ASSISTANCE) BILL 1976: Order of the Day read for the adjourned debate on the Question—That this Bill be now read a second time.

Debate resumed.

Question—put and passed.

Bill read a second time.

The Senate, according to Order, resolved itself into Committee for the consideration of the Bill.

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*In the Committee*

Bill, by leave, taken as a whole, debated and agreed to.

Bill to be reported without amendment.

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The President resumed the Chair; and the Chairman of Committees (Senator Drake-Brockman) reported accordingly.

On the motion of the Minister for Environment, Housing and Community Development (Senator Greenwood) the Report from the Committee was adopted, and the Bill read a third time.

- 17 STATES GRANTS (UNIVERSITIES) BILL 1976: Order of the Day read for the adjourned debate on the Question—That this Bill be now read a second time.

Debate resumed.

Senator Jessop addressing the Chair—

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*And it being half-past ten p.m.—*



18 ADJOURNMENT: The President, under Sessional Order, put the Question—That the Senate do now adjourn.

Debate ensued.

Question—resolved in the affirmative.

The Senate adjourned at fourteen minutes past eleven p.m. till to-morrow at half-past two p.m.

19 ATTENDANCE: Present, all Senators except Senators Hall and Wheeldon.

J. R. ODGERS,  
Clerk of the Senate