

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

**JOURNALS OF THE SENATE**

No. 1

FIFTY-SEVENTH SESSION

TUESDAY, 17 FEBRUARY 1976

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The Fifty-seventh Session of the Parliament of the Commonwealth of Australia begun and held at Parliament House, Canberra, on Tuesday, the seventeenth day of February, in the twenty-fifth year of the Reign of Her Majesty Queen Elizabeth the Second, and in the year of Our Lord One thousand nine hundred and seventy-six.

- 1 On which day, being the first day of the meeting of the Fifty-seventh Session of the Parliament for the despatch of business pursuant to a Proclamation published in the *Australian Government Gazette* of Wednesday, 4 February 1976, James Rowland Odgers, C.B.E., Clerk of the Senate, Roy Edward Bullock, O.B.E., Deputy-Clerk, and Horace Guy Smith, Usher of the Black Rod, attending in the said place, and the other clerks attending according to their duty—

And the Senators having repaired to their seats—

The Proclamation calling the Parliament together was then read by the Clerk, as follows:

PROCLAMATION

Commonwealth of Australia  
JOHN R. KERR  
Governor-General

By His Excellency the Governor-General  
of the Commonwealth of Australia

WHEREAS by the Constitution of the Commonwealth of Australia it is, amongst other things, provided that the Governor-General may appoint such times for holding the sessions of the Parliament as he thinks fit:

NOW THEREFORE I, Sir John Robert Kerr, the Governor-General aforesaid, do by this my Proclamation appoint Tuesday, 17 February 1976, as the day for the Parliament of the Commonwealth to assemble for the despatch of business:

And all Senators and Members of the House of Representatives are hereby required to give their attendance accordingly at Parliament House, Canberra, at 11 o'clock in the morning, on Tuesday, 17 February 1976.

Given under my hand on 4 February 1976.

By His Excellency's Command,

MALCOLM FRASER  
Prime Minister

GOD SAVE THE QUEEN !

- 2 APPROACH OF THE DEPUTIES OF THE GOVERNOR-GENERAL: The approach of the Deputies of His Excellency the Governor-General was announced by the Usher of the Black Rod.

The Right Honourable Sir Garfield Edward John Barwick, G.C.M.G., Chief Justice of the High Court of Australia, and the Right Honourable Sir Edward Aloysius McTiernan, K.B.E., a Justice of the High Court of Australia, the Deputies of His Excellency the Governor-General of the Commonwealth of Australia, entered the Chamber and took their seats on the dais.

The Senior Deputy (the Right Honourable Sir Garfield Edward John Barwick) then directed the Usher of the Black Rod to desire the attendance of the Members of the House of Representatives.

Who being in attendance—

The Senior Deputy addressed the Members of both Houses, as follows:

MEMBERS OF THE SENATE AND MEMBERS OF THE HOUSE OF REPRESENTATIVES:

His Excellency the Governor-General, not thinking fit to be present in person at this time, has been pleased to cause Letters Patent to issue constituting me his Deputy to do in his name all that is necessary to be performed in declaring this Parliament open, as will more fully appear from the Letters Patent which will now be read:

The Clerk then read the Commission, as follows:

HIS EXCELLENCY the Honourable Sir John Robert Kerr, Companion of the Order of Australia, Knight Commander of the Most Distinguished Order of Saint Michael and Saint George, Knight of the Most Venerable Order of the Hospital of Saint John of Jerusalem, one of Her Majesty's Counsel learned in the law, Governor-General of the Commonwealth of Australia

To The Right Honourable SIR GARFIELD EDWARD JOHN BARWICK, a Member of Her Majesty's Most Honourable Privy Council, Knight Grand Cross of the Most Distinguished Order of Saint Michael and Saint George, Chief Justice of Australia

GREETING:

WHEREAS by Letters Patent dated 29 October 1900 passed under the Great Seal of the United Kingdom constituting the office of Governor-General of the Commonwealth of Australia, Her late Majesty, Queen Victoria, in pursuance of the powers conferred upon Her by the Constitution of the Commonwealth, was pleased to authorise and empower the Governor-General of the Commonwealth, subject to any limitations expressed or directions given by Her, to appoint any person or persons, jointly or severally, to be his Deputy or Deputies within any part of the Commonwealth, and in that capacity to exercise, during his pleasure, such of his powers and functions as he might deem it necessary or expedient to assign to him or them:

AND WHEREAS, by Proclamation dated 4 February 1976 and published in the Australian Government Gazette on 4 February 1976, I appointed Tuesday, 17 February 1976, as the day for the Parliament of the Commonwealth to assemble for the despatch of business: and all Senators and Members of the House of Representatives were thereby required to give their attendance accordingly at Parliament House, Canberra, at 11 o'clock in the morning on Tuesday, 17 February 1976.

KNOW YOU THAT, in pursuance of the powers and authority vested in me by the Constitution and the said Letters Patent, I, SIR JOHN ROBERT KERR, the Governor-General aforesaid, do hereby appoint you to be my Deputy for the purpose of declaring open the Parliament of the Commonwealth at the time and place aforesaid.

*GIVEN under my Hand on 16 February 1976.*

JOHN R. KERR  
Governor-General

By His Excellency's Command,  
MALCOLM FRASER  
Prime Minister

- 3 DIRECTION TO SWEAR AND ELECT TO CHAIR: The Senior Deputy further addressed the Members of both Houses as follows:

MEMBERS OF THE SENATE AND MEMBERS OF THE HOUSE OF REPRESENTATIVES:

We have it in command from the Governor-General to let you know that after Members of the Senate and Members of the House of Representatives shall have been sworn, the causes of His Excellency calling this Parliament will be declared by him in person at this place; and it being necessary that a President of the Senate and a Speaker of the House of Representatives shall be first chosen, you, Members of the Senate, will proceed to choose some proper person to be your President, and you, Members of the House of Representatives, will retire to the place where you are to sit, and there proceed to the choice of some proper person to be your Speaker; and later this day you will respectively present the persons whom you shall so choose to His Excellency at such time and place as he shall appoint.

Sir Edward McTiernan will attend in the House of Representatives for the purpose of administering the Oath or Affirmation of Allegiance to Honourable Members of that House.

The Second Deputy then retired.

The Members of the House of Representatives also retired.

The Senior Deputy produced a Commission authorizing him to administer the Oath or Affirmation of Allegiance, and directed the Clerk to read the same—Which was then read as follows:

HIS EXCELLENCY the Honourable Sir John Robert Kerr, Companion of the Order of Australia, Knight Commander of the Most Distinguished Order of Saint Michael and Saint George, Knight of the Most Venerable Order of the Hospital of Saint John of Jerusalem, one of Her Majesty's Counsel learned in the law, Governor-General of the Commonwealth of Australia

To The Right Honourable SIR GARFIELD EDWARD JOHN BARWICK, a Member of Her Majesty's Most Honourable Privy Council, Knight Grand Cross of the Most Distinguished Order of Saint Michael and Saint George, Chief Justice of Australia

GREETING:

WHEREAS by section 42 of the Constitution of the Commonwealth of Australia it is, amongst other things, enacted that every Senator shall, before taking his seat, make and subscribe before the Governor-General, or some person authorised by him, an oath or affirmation of allegiance in the form set forth in the Schedule to the Constitution:

NOW THEREFORE I, SIR JOHN ROBERT KERR, the Governor-General aforesaid, do by these Presents authorise you to attend at the Senate Chamber at Parliament House, Canberra, on Tuesday, 17 February 1976, immediately after the opening of the Parliament of the Commonwealth at 11 o'clock in the morning of that day, and there and then to administer the oath or affirmation of allegiance to such Senators as are present.

*GIVEN under my Hand on 16 February 1976.*

By His Excellency's Command,

MALCOLM FRASER

Prime Minister

JOHN R. KERR

Governor-General

- 4 CERTIFICATES OF ELECTION OF SENATORS: The Clerk produced and laid upon the Table the Certificates of Election of Senators, as follows:

*New South Wales—*

Robert Carrington Cotton  
Douglas McClelland  
John Leslie Carrick  
James Robert McClelland  
Douglas Barr Scott  
James Anthony Mulvihill  
Peter Erne Baume  
Arthur Thomas Gietzelt  
Milivoj Emil Lajovic  
Kerry Walter Sibraa

*Tasmania—*

Peter Elliot Rae  
Kenneth Shaw Wriedt  
Brian Harradine  
Michael Townley  
Justin O'Byrne  
Brian Roper Archer  
Donald Michael Devitt  
Reginald Charles Wright  
Mary Shirley Walters  
Donald James Grimes

*Queensland—*

Neville Thomas Bonner  
James Bernard Keffe  
Charles Ronald Maunsell  
Ronald Edward McAuliffe  
Glenister Sheil  
George Georges  
Kathryn Jean Martin  
Malcolm Arthur Colston  
Ian Alexander Christie Wood  
Stanley James Collard

*Victoria—*

Ivor John Greenwood  
Jean Isabel Melzer  
Margaret Georgina Constance Guilfoyle  
Cyril Graham Primmer  
James Joseph Webster  
John Norman Button  
Magnus Cameron Cormack  
William Walter Charles Brown  
Alan Joseph Missen  
Thomas Joseph Tehan

*South Australia—*

Gordon Sinclair Davidson  
Reginald Bishop  
Donald Scott Jessop  
James Luke Cavanagh  
Condor Louis Laucke  
Donald Newton Cameron  
Harold William Young  
Geoffrey Thomas McLaren  
Anthony John Messner  
Raymond Steele Hall

*Western Australia—*

Reginald Greive Withers  
John Murray Wheeldon  
Peter Drew Durack  
Gordon Douglas McIntosh  
John Peter Sim  
Peter Alexandra Walsh  
Frederick Michael Chaney  
Andrew Murray Thomas  
Ruth Nancy Coleman  
Thomas Charles Drake-Brockman

*Australian Capital Territory—*

John William Knight  
Susan Maree Ryan

*Northern Territory—*

Bernard Francis Kilgariff  
Edward Albert Robertson

*Senators Sworn:* And thereupon the before-mentioned Senators made and subscribed the Oath or Affirmation of Allegiance at the Table, pursuant to the Commonwealth of Australia Constitution Act.

The Senior Deputy then retired.

- 5 ELECTION OF PRESIDENT: The Leader of the Government in the Senate (Senator Withers), addressing the Clerk of the Senate by name, reminded the Senate that the time had now come when it was necessary for the Senate to choose one of its Members to be President—

Whereupon Senator Withers proposed Senator Laucke to the Senate for their President and moved—That Senator Laucke do take the Chair of the Senate as President.

Which motion was seconded by the Leader of the National Country Party of Australia in the Senate (Senator Webster).

The Leader of the Opposition in the Senate (Senator Wriedt) proposed Senator O'Byrne to the Senate for their President and moved—That Senator O'Byrne do take the Chair of the Senate as President.

Which motion was seconded by Senator Keffe.

And Senators Laucke and O'Byrne having addressed themselves to the Senate—

The Senate thereupon proceeded to ballot; and the ballot being concluded, the Clerk reported the result, as follows:

Senator Laucke .. .. .	37 votes
Senator O'Byrne .. .. .	27 votes

and declared Senator Laucke elected as President.

The President-elect returned his acknowledgments to the Senate for the honour conferred upon him, and assumed the Chair, and was congratulated by Senators Withers, Wriedt, Webster, O'Byrne, Davidson, Young and Harradine.

Senator Withers acquainted the Senate that His Excellency the Governor-General would receive the President in the Parliamentary Library at twenty-five minutes to three p.m.

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*Suspension of Sitting:* At twenty-six minutes past twelve o'clock midday the sitting of the Senate was suspended till twenty-seven minutes to three p.m.

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*The Senate having resumed—*

The President invited honourable Senators to accompany him to the Library where he would present himself to His Excellency the Governor-General as the choice of the Senate.

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*Suspension of Sitting:* The sitting of the Senate was thereupon suspended till three p.m.

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*The Senate having resumed—*

The President reported that, accompanied by Members of the Senate, he had presented himself to His Excellency the Governor-General, who had been pleased to congratulate him upon his appointment as President.

6 **APPROACH OF THE GOVERNOR-GENERAL:** The approach of His Excellency the Governor-General was announced by the Usher of the Black Rod.

7 **SUMMONS TO HOUSE OF REPRESENTATIVES:** His Excellency, having taken the Chair, directed the Usher of the Black Rod to summon the Members of the House of Representatives. Who being in attendance, with their Speaker—

8 **HIS EXCELLENCY'S OPENING SPEECH:** His Excellency was pleased to address both Houses.

*(Text of Speech appears in Hansard)*

His Excellency was then pleased to retire, and the Members of the House of Representatives also retired.

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*Suspension of Sitting:* At thirteen minutes to four p.m. the sitting of the Senate was suspended till five p.m.

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*The Senate having resumed—*

9 PRAYERS.

- 10 PRESIDENT'S COMMISSION TO ADMINISTER OATH OR AFFIRMATION: The President announced that he had received from His Excellency the Governor-General a Commission to administer to Senators the Oath or Affirmation of Allegiance.

The Commission was read by the Clerk, as follows:

HIS EXCELLENCY the Honourable Sir John Robert Kerr, Companion of the Order of Australia, Knight Commander of the Most Distinguished Order of Saint Michael and Saint George, Knight of the Most Venerable Order of the Hospital of Saint John of Jerusalem, one of Her Majesty's Counsel learned in the law, Governor-General of the Commonwealth of Australia

To Senator the Honourable CONDOR LOUIS LAUCKE, President of the Senate

*GREETING:*

WHEREAS by section 42 of the Constitution of the Commonwealth of Australia it is, amongst other things, enacted that every Senator shall, before taking his seat, make and subscribe before the Governor-General, or some person authorised by him, an oath or affirmation of allegiance in the form set forth in the Schedule to the Constitution:

NOW THEREFORE I, SIR JOHN ROBERT KERR, the Governor-General aforesaid, do by these Presents authorise you from time to time, at Parliament House, Canberra, to administer the oath or affirmation of allegiance to such Senators as have not already made and subscribed that oath or affirmation since being elected or appointed, or since last being elected or appointed, as Senators.

*GIVEN under my Hand on 17 February 1976.*

JOHN R. KERR

Governor-General

By His Excellency's Command,

MALCOLM FRASER

Prime Minister

- 11 GOVERNOR-GENERAL'S OPENING SPEECH: The President reported that he had received a copy of the Opening Speech delivered by His Excellency the Governor-General to both Houses of the Parliament.

Ordered—That consideration of the Governor-General's Opening Speech be an Order of the Day for the next day of sitting.

- 12 MINISTRY AND MINISTERIAL ARRANGEMENTS: The Leader of the Government in the Senate (Senator Withers) informed the Senate that the Second Fraser Ministry had been constituted as follows:

*Cabinet*

Prime Minister	.. .. .	The Hon. Malcolm Fraser
Deputy Prime Minister, Minister for National Resources and Minister for Overseas Trade	.. .. .	The Rt Hon. J. D. Anthony
Treasurer	.. .. .	The Hon. Phillip Lynch
Minister for Primary Industry and Leader of the House	.. .. .	The Hon. Ian Sinclair
Minister for Administrative Services, Vice- President of the Executive Council and Leader of the Government in the Senate		Senator the Hon. R. G. Withers

Minister for Environment, Housing and Community Development .. ..	Senator the Hon. Ivor J. Greenwood, Q.C.
Minister for Industry and Commerce ..	Senator the Hon. Robert Cotton
Minister for Employment and Industrial Relations and Minister Assisting the Prime Minister in Public Service Matters	The Hon. A. A. Street
Minister for Transport .. ..	The Hon. P. J. Nixon
Minister for Education and Minister Assist- ing the Prime Minister in Federal Affairs	Senator the Hon. J. L. Carrick
Minister for Foreign Affairs .. ..	The Hon. Andrew Peacock
Minister for Defence .. ..	The Hon. D. J. Killen

*Other Ministers*

Minister for Social Security and Minister Assisting the Prime Minister in Child Care Matters .. ..	Senator the Hon. Margaret Guilfoyle
Attorney-General .. ..	The Hon. R. J. Ellicott, Q.C.
Minister for Business and Consumer Affairs	The Hon. John Howard
Minister for Health .. ..	The Hon. Ralph J. Hunt
Minister for Immigration and Ethnic Affairs	The Hon. M. J. R. MacKellar
Minister for Aboriginal Affairs .. ..	The Hon. Ian Viner
Minister for the Northern Territory and Minister Assisting the Minister for National Resources .. ..	The Hon. Evan Adermann
Minister for Post and Telecommunications and Minister Assisting the Treasurer ..	The Hon. Eric Robinson
Minister for Construction and Minister Assisting the Minister for Defence ..	The Hon. John McLeay
Minister for Repatriation .. ..	The Hon. Kevin Newman
Minister for Science .. ..	Senator the Hon. J. J. Webster
Minister for the Capital Territory ..	The Hon. Anthony Staley

*Ministerial Representation:* Senator Withers also informed the Senate that the following arrangements had been made for Ministerial representation of Departments and activities in the Senate:

Prime Minister .. ..	} To be represented by Senator Withers*
Minister for National Resources .. ..	
Minister for Foreign Affairs .. ..	
Minister for Defence .. ..	
Minister for Employment and Industrial Relations .. ..	} To be represented by Senator Greenwood
Attorney-General .. ..	
Minister for Business and Consumer Affairs	
Minister for Overseas Trade .. ..	} To be represented by Senator Cotton
Treasurer .. ..	
Minister for Primary Industry .. ..	
Minister for Transport .. ..	
Minister for Post and Telecommunications	} To be represented by Senator Carrick

Minister for Health .. ..	} To be represented by Senator Guilfoyle
Minister for Immigration and Ethnic Affairs .. ..	
Minister for Aboriginal Affairs .. ..	
Minister for Repatriation .. ..	
Minister for the Northern Territory .. ..	} To be represented by Senator Webster
Minister for Construction .. ..	
Minister for the Capital Territory .. ..	

\* Senator Carrick to represent the Prime Minister in Federal Affairs and Senator Guilfoyle to represent the Prime Minister in Child Care Matters.

*Leader of the Government in the Senate, etc.:* Senator Withers also informed the Senate that he would be Leader of the Government in the Senate, Senator Chaney would be Government Whip and Senator Martin would be Deputy-Whip.

13 **LEADER OF THE OPPOSITION, ETC.:** Senator Wriedt, by leave, informed the Senate of his appointment as Leader of the Opposition in the Senate, the appointment of Senator Keeffe as Deputy-Leader, Senator Douglas McClelland as Manager of Opposition Business in the Senate, Senator Georges as Opposition Whip and Senator McIntosh as Deputy-Whip.

14 **LEADER OF THE NATIONAL COUNTRY PARTY OF AUSTRALIA, ETC.:** Senator Webster, by leave, informed the Senate of his appointment as Leader of the National Country Party of Australia in the Senate, the appointment of Senator Scott as Deputy-Leader and of Senator Maunsell as Whip.

15 **LEADER OF THE LIBERAL MOVEMENT:** Senator Hall, by leave, informed the Senate that he represented the Liberal Movement as its Leader in the Senate.

16 **NOTICES OF MOTION:** Notices of Motion were given as follows—

The Leader of the Government in the Senate (Senator Withers):

No. 1—That, on the next day of sitting, he would move—That, in pursuance of section 13 of the Constitution of the Commonwealth, the Senators chosen for each State shall be divided into two classes, as follows:

- (1) The name of the Senator first elected shall be placed first on the Senators' Roll for each State and the name of the Senator next elected shall be placed next, and so on in rotation.
- (2) The Senators whose names are placed first, second, third, fourth and fifth on the Roll shall be Senators of the second class, that is, the long-term Senators, and Senators whose names are placed sixth, seventh, eighth, ninth and tenth on the Roll shall be Senators of the first class, that is, the short-term Senators.

No. 2—That, on the next day of sitting, he would move—

- (1) *Days of Meeting:* That the days of meeting of the Senate, unless otherwise ordered, be Tuesday, Wednesday and Thursday of each week; and that the hour of meeting, unless otherwise ordered, be half-past two p.m. on Tuesdays and Wednesdays, and eleven a.m. on Thursdays.
- (2) *Suspension of Sittings:* That, during the present Session, unless otherwise ordered, the sittings of the Senate, or of a Committee of the Whole Senate, be suspended from one p.m. till a quarter-past two p.m. and from six p.m. till eight p.m.
- (3) *Adjournment of Senate:* That, during the present Session, unless otherwise ordered, at half-past ten p.m. on Tuesdays, eleven p.m. on Wednesdays and five p.m. on Thursdays the President shall put the Question—That the Senate do now adjourn—which Question shall be open to debate; if the



Senate be in Committee at that hour, the Chairman shall in like manner put the Question—That he do leave the Chair and report to the Senate; and upon such report being made the President shall forthwith put the Question—That the Senate do now adjourn—which Question shall be open to debate: Provided that if the Senate or the Committee be in Division at the time named, the President or the Chairman shall not put the Question referred to till the result of such Division has been declared; and if the business under discussion shall not have been disposed of at such adjournment it shall appear on the Notice Paper for the next sitting day.

- (4) *Government and General Business—Precedence*: That, on all sitting days of the Senate during the present Session, unless otherwise ordered, Government Business shall take precedence of all other business on the Notice Paper, except Questions and Formal Motions, and except that General Business take precedence of Government Business on Thursdays, after three p.m.; and that, unless otherwise ordered, General Orders of the Day take precedence of General Notices of Motion on alternate Thursdays.

No. 3—That, on the next day of sitting, he would move—

*Answers to Questions on Notice—Incorporation in Hansard*: That the following procedure shall apply in lieu of that provided in Standing Orders 102 and 103—

- (1) The Clerk shall place notices of Questions on the Notice Paper in the order in which they are received by him.
- (2) The reply to a Question on Notice shall be given by delivering the same to the Clerk. A copy thereof shall be supplied to the Senator who has asked the Question, and such Question and reply shall be printed in *Hansard*: Provided that any Senator who, pursuant to this Standing Order, has received a copy of a reply may, by leave, ask the Question and have the reply read in the Senate.

No. 4—That, on the next day of sitting, he would move—

*Petitions—Procedure for Presentation*: That, notwithstanding anything contained in the Standing Orders, the procedure for the presentation of petitions be varied as follows—

- (1) A Senator desiring personally to present a petition shall notify the Clerk when lodging the petition. When presenting such petition to the Senate, the Senator may announce—
  - (a) that he presents a petition from a stated number of petitioners relating to a certain matter; or
  - (b) that he presents a petition from a stated number of petitioners similarly worded to one presented earlier by a Senator.

The Senator may ask that the petition be read by the Clerk: Provided that, unless otherwise ordered, a petition exceeding 250 words may not be read.

- (2) The Clerk shall then make an announcement as to other petitions lodged with him, indicating in respect of each petition the Senator who presents it, the number of signatures, the identity of the petitioners and the subject-matter of the petition.
- (3) Every petition presented shall be deemed to have been received by the Senate unless a motion, moved forthwith, that a particular petition be not received, be agreed to.
- (4) The terms of the petitions presented shall be printed in *Hansard*.

Senator Keffe: That, on the next day of sitting, he would move—That the Senate is of the opinion that the Government should maintain all services to Aborigines and Torres Strait Islanders at not less than the standard established by the previous Labor Government.

Senator Douglas McClelland: That, on the next day of sitting, he would move—That the Senate is of the opinion that—

- (1) The boundaries of the Electoral Divisions for the House of Representatives as presently drawn are in need of urgent revision because of their present imbalance;
- (2) To eliminate the large informal vote cast for the Senate at the Double Dissolution Elections of 1974 and 1975 the Government should legislate to introduce optional preferential voting; and
- (3) There is a need for legislation to be introduced limiting electoral expenditure and making public disclosure of the sources of funds made available to political parties and candidates.

Senator Mulvihill:

No. 1—That, on the next day of sitting, he would move—That the Minister for Administrative Services, in conjunction with his associated Ministers, should accelerate the release of the following land to the Government of the State of New South Wales which will provide essential sports arenas for Sydney to successfully enable that city to hold a future Olympic or Commonwealth Games, viz.:

- (a) Moore Park Engineers' Depot; and
- (b) Upper foreshore reaches of the Parramatta River.

No. 2—That, on the next day of sitting, he would move—That in each instance where technological changes phase out the use of a lighthouse on the Australian coastline, any land herein before reserved and thereby made available be retained by the Australian Government as a fauna and flora reserve.

Senator Melzer: That, on the next day of sitting, she would move—That the Senate ask the Government to make such funds available as will enable projects commenced during International Women's Year 1975 to continue and be expanded, and take urgent and immediate steps to eliminate all forms of discrimination against women in Australia, and to actively encourage the elimination of discrimination against women in all parts of the world.

Senator Walsh:

No. 1—That, on the next day of sitting, he would move—That—

- (1) The Senate expresses its concern at the fiscal implications of the Government's "New Federalism" policy for the Australian States; and
- (2) The Senate declares that to whatever degree the Fraser Government implements its stated policy of making State Governments responsible for raising the money that they spend, the four less populous States particularly will be financially disadvantaged.

No. 2—That, on the next day of sitting, he would move—That the Senate expresses its concern about the implications of the Government's investment allowance policy.

Senator Coleman: That, on the next day of sitting, she would move—That the Senate requests the Government to undertake an immediate investigation into food prices, including:

- (a) wholesalers' markups;
- (b) the correlation of production costs to retail prices; and
- (c) the disparity between prices paid to primary producers and the end cost to consumers.

17 CONTINGENT NOTICES OF MOTION: Contingent Notices of Motion were given as follows—

The Leader of the Government in the Senate (Senator Withers):

No. 1—That (contingent on any Bill being reported from a Committee of the Whole) he would move—That so much of the Standing Orders be suspended as would prevent the Bill being passed through its remaining stages without delay.

No. 2—That (contingent on any Bill originating in the Senate having been read a first time) he would move—That so much of the Standing Orders be suspended as would prevent the Bill being passed through its remaining stages without delay.

18 PAPERS: The following Papers were presented, pursuant to Statute:

Air Force Act—Regulations—Statutory Rules 1976, Nos 6, 10, 32, 33.

Banking Act—Regulations—Statutory Rules 1975, Nos 218, 222, 223; 1976, No. 19.

Commonwealth Banks Act—Appointments—A. J. Dymond, R. J. Kurtze.

Conciliation and Arbitration Act—Determinations by the Commonwealth Conciliation and Arbitration Commission, accompanied by statement regarding possible inconsistency with the law—1975—

No. 335—A.C.T. Commonwealth Teachers' Federation.\*

No. 360—A.C.T. Commonwealth Teachers' Federation.

(\* Not accompanied by statement)

Control of Naval Waters Act—Regulations—Statutory Rules 1976, No. 25.

Customs Act—Regulations—Statutory Rules 1975, No. 224.

Defence Act—Regulations—Statutory Rules 1976, Nos 5, 7, 11, 23, 24, 29, 34, 35, 36, 37.

Defence Act, Naval Defence Act, Air Force Act—Regulations—Statutory Rules 1976, Nos 3, 13, 16, 40, 41.

Defence Force Retirement and Death Benefits Act—Regulations—Statutory Rules 1976, No. 42.

Defence Forces Retirement Benefits Act—Regulations—Statutory Rules 1976, Nos 22, 26, 27, 28.

Designs Act—Regulations—Statutory Rules 1975, No. 199.

Extradition (Commonwealth Countries) Act—Regulation—Statutory Rules 1975, No. 211.

Family Law Act—Regulations—Statutory Rules 1975, No. 210; 1976, No. 1.

Foreign Takeovers Act—Regulations—Statutory Rules 1975, No. 226.

Health Insurance Act—Regulations—Statutory Rules 1975, No. 214.

Health Insurance Commission Act—Regulation—Statutory Rules 1976, No. 21.

Income Tax Assessment Act—Regulations—Statutory Rules 1975, No. 213.

Judiciary Act—Rules of the High Court of Australia—Statutory Rules 1976, No. 44.

Lands Acquisition Act—

Land, etc., acquired for—

Automatic Telephone Exchange purposes at Yambacoon, King Island, Tasmania.

Defence purposes at Amberley, Queensland.

Telecommunications purposes—

Petrie, Queensland.

Wallan, Victoria.

Windsor, New South Wales.

Telephone Services purposes—

Biscuit Flat, South Australia.

Wunkar, South Australia.

Statements (6) by the Minister describing land acquired by agreement under section 7 (1) of the Act, for specified public purposes.

Marriage Act—Regulations—Statutory Rules 1976, No. 8.

National Health Act—Regulations—Statutory Rules 1975, Nos 207, 209, 215; 1976, No. 20.

Naval Defence Act—Regulations—Statutory Rules 1976, Nos 4, 12, 14, 15, 30, 31, 38, 39.

Northern Territory (Administration) Act—

Ordinances—

Crown Lands Ordinance—Statements by Minister of reasons for revocation of—

Civil Aviation Reserves—

No. 932—Tennant Creek, Northern Territory.

No. 1023—Lee Point, Northern Territory.

Drainage Reserves—

No. 1309—Nightcliff, Northern Territory.

No. 1203—Tennant Creek, Northern Territory.

Forestry Reserve No. 1300, Sanderson, Northern Territory; reservation of Reserve No. 1496, Sanderson, Northern Territory.

Telecommunications Reserve No. 1180, Katherine, Northern Territory.

1975—

No. 27—Housing.

No. 28—Motor Vehicles (No. 2).

No. 29—Litter.

No. 30—Explosives (No. 2).

No. 31—Nursing.

No. 32—Housing (No. 2).

No. 33—Housing Loans.

No. 34—Trespassers (Temporary Provision).

No. 35—Local Government (No. 2).

1976—

No. 1—Local Government (No. 3) 1975.

Nursing Homes Assistance Act—Regulations—Statutory Rules 1975, Nos 205, 206.

Papua New Guinea (Staffing Assistance) Act—Regulation—Statutory Rules 1976, No. 9.

Patents Act—Regulations—Statutory Rules 1975, Nos 200, 201.

Public Service Act—

Appointments—Department—

Aboriginal Affairs—W. J. Reid, J. R. Thomas.

Administrative Services—M. F. Dwyer, J. W. Murnane.

Attorney-General's—N. R. Clarke, K. I. O'Neill.

Health (Capital Territory Health Commission)—J. Docherty.

Overseas Trade—D. C. Baker, H. K. Bandman, A. F. Clarke, T. G. Cross, R. A. Hutchison, S. P. S. Rennef, M. Scott.

Regulations—Statutory Rules 1975, Nos 204, 212, 217, 220; 1976, Nos 2, 17, 18, 43.

Public Service Arbitration Act—Determinations by the Arbitrator, accompanied by statements regarding possible inconsistency with the law—1975—

No. 644—Federated Ship Painters and Dockers Union of Australia.\*

Nos 656 and 657—Administrative and Clerical Officers' Association, Commonwealth Public Service.

No. 658—Australian Journalists Association.

No. 659—Amalgamated Metal Workers' Union and others.

No. 660—Australian Federated Union of Locomotive Enginemen.

No. 661—Customs Officers' Association of Australia, Fourth Division.\*

No. 662—Commonwealth Foremen's Association of Australia, Commonwealth Public Service and another.

- Nos 663 to 665—Commonwealth Foremen's Association of Australia, Commonwealth Public Service.
- No. 666—Amalgamated Metal Workers' Union and others.
- No. 667—Australian Workers' Union.\*
- No. 668—Federated Miscellaneous Workers Union of Australia.\*
- No. 669—Amalgamated Metal Workers' Union and others.\*
- No. 670—Federated Ironworkers' Association of Australia.\*
- No. 671—Federated Liquor and Allied Industries Employees Union of Australia.\*
- No. 672—Federated Ship Painters and Dockers Union of Australia.\*
- No. 673—Hospital Employees Federation of Australia.\*
- No. 674—Federated Furnishing Trade Society of Australasia.\*
- No. 675—Amalgamated Society of Carpenters and Joiners of Australia and others.\*
- No. 676—Federated Engine Drivers' and Firemen's Association of Australasia.\*
- No. 677—Transport Workers Union of Australia.\*
- No. 678—Australian Workers' Union.\*
- Nos 679 and 680—Electrical Trades Union of Australia.\*
- No. 681—Amalgamated Metal Workers' Union and others.\*
- No. 682—Transport Workers' Union of Australia.\*
- Nos 683 and 684—Federated Storemen and Packers Union of Australia.
- No. 685—Federated Clerks Union of Australia.
- Nos 686 to 694—Australian Public Service Association (Fourth Division Officers).
- No. 695—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- No. 696—Australian Public Service Artisans' Association.
- No. 697—Association of Railway Professional Officers of Australia and another.
- Nos 698 and 699—Australian Workers' Union.
- No. 700—Australian Public Service Association (Fourth Division Officers).\*
- Nos 701 to 704—Australian Public Service Association (Fourth Division Officers).
- No. 705—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- Nos 706 and 707—Professional Radio Employees' Institute of Australasia.
- Nos 708 and 709—Professional Musicians Union of Australia.
- No. 710—Australian Journalists Association.
- No. 711—Association of Professional Engineers, Australia, and others.
- No. 712—Professional Radio Employees' Institute of Australasia.
- No. 713—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 714—Amalgamated Society of Carpenters and Joiners of Australia.
- No. 715—Professional Officers' Association, Commonwealth Public Service.
- No. 716—Australian Public Service Artisans' Association.
- No. 717—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 718—Federated Liquor and Allied Industries Employees Union of Australia.
- No. 719—Australian Theatrical and Amusement Employees Association.
- No. 720—Federated Miscellaneous Workers Union of Australia.
- No. 721—Transport Workers' Union of Australia.\*
- No. 722—Australian Public Service Association (Fourth Division Officers).\*
- No. 723—Australian Public Service Association (Fourth Division Officers).
- No. 724—Commonwealth Police Officers' Association.

- No. 725—Australian Broadcasting Commission Staff Association.
- No. 726—Amalgamated Metal Workers' Union and another.
- No. 727—Australian Broadcasting Commission Staff Association.
- No. 728—Association of Professional Engineers, Australia, and others.
- No. 729—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and others.
- No. 730—Professional Radio Employees' Institute of Australasia.
- No. 731—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 732—Professional Officers' Association, Commonwealth Public Service.
- No. 733—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and another.
- No. 734—Australian Public Service Association (Fourth Division Officers).
- No. 735—Federated Clerks Union of Australia.
- No. 736—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 737—Line Inspectors' Association, Commonwealth of Australia.
- Nos 738 and 739—Meat Inspectors Association, Commonwealth Public Service.
- No. 740—Professional Radio Employees' Institute of Australasia.
- No. 741—Civil Air Operations Officers' Association of Australia.
- No. 742—Electrical Trades Union of Australia.
- No. 743—Vehicle Builders Employees Federation of Australia.
- No. 744—Australian Institute of Marine and Power Engineers and others.
- No. 745—Australian Licensed Aircraft Engineers Association.
- No. 746—Federal Firefighters' Union.
- No. 748—Federated Storemen and Packers Union of Australia.
- No. 749—Amalgamated Metal Workers' Union and others.
- No. 750—Amalgamated Metal Workers' Union and another.\*
- No. 751—Commonwealth Medical Officers Association.
- No. 752—Repatriation Department Medical Officers Association.
- No. 753—Professional Para-Medical Officers Association (Commonwealth Public Service).
- No. 754—Professional Officers' Association, Commonwealth Public Service.
- No. 755—Hospital Employees Federation of Australia.
- No. 756—Federated Miscellaneous Workers Union of Australia.
- No. 757—Hospital Employees Federation of Australia.
- No. 758—Professional Officers' Association, Commonwealth Public Service.
- No. 759—Commonwealth Medical Officers Association.
- No. 760—Repatriation Department Medical Officers Association.
- No. 761—Professional Officers' Association, Commonwealth Public Service.
- No. 762—Actors' and Announcers' Equity Association of Australia.
- No. 763—Australian Journalists Association.
- No. 764—Australian Broadcasting Commission Senior Officers' Association and another.
- No. 765—Civil Air Operations Officers' Association of Australia.\*
- No. 766—Federated Miscellaneous Workers Union of Australia.
- No. 767—Australian Institute of Marine and Power Engineers.
- No. 768—Commonwealth Police Officers' Association.
- Nos 769 to 771—Royal Australian Nursing Federation.
- No. 772—Australian Journalists Association.

- No. 773—Australian Government Lawyers Association.
- No. 774—Federated Clerks Union of Australia.
- No. 775—Industrial Arbitration Registrars' Association.
- No. 776—Hospital Employees Federation of Australia.
- No. 777—Professional Officers' Association, Commonwealth Public Service.
- No. 778—Hospital Employees Federation of Australia.
- No. 779—Professional Officers' Association, Commonwealth Public Service.
- No. 780—Arbitration Inspectors' Association.
- No. 781—Professional Officers' Association, Commonwealth Public Service.
- No. 782—Royal Australian Nursing Federation.
- No. 783—Professional Officers' Association, Commonwealth Public Service.
- No. 784—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- No. 785—Federated Storemen and Packers Union of Australia.
- No. 786—Customs Officers' Association of Australia, Fourth Division, and another.
- No. 787—Australian Public Service Association (Fourth Division Officers).
- No. 788—Australian Public Service Artisans' Association and another.
- No. 789—Professional Officers' Association, Commonwealth Public Service.
- No. 790—Professional Officers' Association, Commonwealth Public Service, and another.
- No. 791—Electrical Trades Union of Australia.
- No. 792—Printing and Kindred Industries Union.
- No. 793—Australian Workers' Union.
- No. 794—Australian Broadcasting Commission Staff Association.
- No. 795—Transport Workers' Union of Australia.
- No. 796—Amalgamated Metal Workers' Union and others.\*
- No. 797—Shop, Distributive and Allied Employees Association.
- Nos 798 and 799—Australian Workers' Union.\*
- No. 800—Administrative and Clerical Officers' Association, Commonwealth Public Service, and others.
- No. 801—Australian Public Service Artisans' Association.
- No. 802—Hospital Employees Federation of Australia.
- No. 803—Federated Clerks Union of Australia.
- Nos 804 and 805—Professional Officers' Association, Commonwealth Public Service, and another.
- No. 806—Amalgamated Metal Workers' Union and others.
- No. 807—Professional Radio Employees' Institute of Australasia.
- No. 808—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
- No. 809—Amalgamated Society of Carpenters and Joiners of Australia and others.
- No. 810—Electrical Trades Union of Australia.
- No. 811—Administrative and Clerical Officers' Association, Commonwealth Public Service.
- No. 812—Transport Workers' Union of Australia.
- No. 813—Printing and Kindred Industries Union.
- No. 814—Federated Storemen and Packers Union of Australia.
- No. 815—Australian Public Service Association (Fourth Division Officers).\*
- No. 816—Federated Liquor and Allied Industries Employees Union of Australia.
- No. 817—Professional Officers' Association, Commonwealth Public Service.

- No. 818—Federated Clerks Union of Australia.
  - No. 819—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
  - No. 820—Federated Clerks Union of Australia.
  - No. 821—Federated Miscellaneous Workers Union of Australia.
  - No. 822—Transport Workers' Union of Australia.
  - No. 823—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and others.
  - No. 824—Professional Officers' Association, Commonwealth Public Service.
  - No. 825—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and others.
  - No. 826—Professional Officers' Association, Commonwealth Public Service.
  - No. 827—Administrative and Clerical Officers' Association, Commonwealth Public Service and others.\*
  - No. 828—Merchant Service Guild of Australia.
  - No. 829—Civil Air Operations Officers' Association of Australia.
  - No. 830—Commonwealth Works Supervisors Association.
  - No. 831—Amalgamated Metal Workers Union and another.
  - No. 832—Administrative and Clerical Officers' Association, Commonwealth Public Service.
  - Nos 833 to 835—Professional Officers' Association, Commonwealth Public Service.
  - No. 836—Association of Professional Engineers, Australia.
  - Nos 837 and 838—Association of Architects, Engineers, Surveyors and Draughtsmen of Australia.
  - No. 839—Association of Officers of the Commonwealth Scientific and Industrial Research Organization and another.
  - No. 840—Commonwealth Scientific and Industrial Research Organization Technical Association.
  - No. 841—Association of Officers of the Commonwealth Scientific and Industrial Research Organization and another.
  - No. 842—Association of Officers of the Commonwealth Scientific and Industrial Research Organization.
  - No. 843—Association of Officers of the Commonwealth Scientific and Industrial Research Organization and another.
  - No. 844—Amalgamated Society of Carpenters and Joiners of Australia and others.
  - No. 845—C.S.I.R.O. Laboratory Craftsmen Association.
  - No. 846—Administrative and Clerical Officers' Association, Commonwealth Public Service.
  - No. 847—Electrical Trades Union of Australia.\*
  - No. 848—Amalgamated Metal Workers' Union and another.
  - No. 849—Amalgamated Metal Workers' Union and others.
  - No. 850—Australian Public Service Association (Fourth Division Officers).
- (\* Not accompanied by statement)
- Seat of Government (Administration) Act—
- Ordinances—1975—
- No. 38—Fire Brigade (Administration) (No. 3).
  - No. 39—Sale of Goods.
  - No. 40—Misrepresentation.
  - No. 41—Manufacturers Warranties.
  - No. 42—Motor Omnibus Services.
  - No. 43—Pharmacy.
  - No. 44—Egg Industry.
  - No. 45—Legal Practitioners (No. 4).
  - No. 46—Police (Administration) (No. 2).



Regulations—

1975—

No. 27—(Canberra Commercial Development Authority Ordinance).

No. 28—(Motor Omnibus Services Ordinance).

No. 29—(Motor Traffic Ordinance).

No. 30—(Public Health Ordinance).

No. 31—(Meat Ordinance).

No. 32—(Nurses Registration Ordinance).

1976—

No. 1—(Police Ordinance).

Senate (Representation of Territories) Act—Regulations—Statutory Rules 1975, No. 208.

States Grants (Nature Conservation) Act—Agreement in relation to the provision of financial assistance for year 1975–76—Tasmania—Land acquisition for nature conservation purposes (Asbestos Range), dated 18 December 1975.

States Grants (Schools) Act—Regulation—Statutory Rules 1975, No. 225.

Student Assistance Act—Regulations—Statutory Rules 1975, Nos 203, 219.

Superannuation Act—Regulation—Statutory Rules 1975, No. 221.

Telecommunications Act—By-laws—Telecommunications (General) Amendment No. 2.

Trade Commissioners Act—Regulations—Statutory Rules 1975, No. 216.

Trade Marks Act—Regulations—Statutory Rules 1975, No. 202.

19 GOVERNOR-GENERAL'S MESSAGES—ASSENT TO BILLS: The following Messages from His Excellency the Governor-General were presented by the President:

JOHN R. KERR,  
Governor-General

Message No. 99

Proposed laws intituled:—

*Income Tax Assessment Act (No. 2) 1975*

*Income Tax Act 1975*

*Income Tax (International Agreements) Act 1975*

*Cities Commission (Repeal) Act 1975*

*Captains Flat (Abatement of Pollution) Agreement Act 1975*

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name of Her Majesty, assented to the said laws.

Government House,  
Canberra, 11 November 1975

JOHN R. KERR,  
Governor-General

Message No. 100

Proposed laws intituled:—

*Appropriation Act (No. 1) 1975–76*

*Appropriation Act (No. 2) 1975–76*

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Governor-General for the Royal Assent, His Excellency has, in the name of Her Majesty, assented to the said laws.

Government House,  
Canberra, 11 November 1975

- 20 CHAIRMAN OF COMMITTEES: The Leader of the Government in the Senate (Senator Withers) moved—That the Senate do now proceed to elect a Chairman of Committees.

Question—put and passed.

The Leader of the National Country Party of Australia in the Senate (Senator Webster) proposed Senator Drake-Brockman to the Senate for Chairman of Committees and moved—That Senator Drake-Brockman be appointed Chairman of Committees.

Which motion was seconded by Senator Withers.

The Leader of the Opposition in the Senate (Senator Wriedt) proposed Senator Melzer to the Senate for their Chairman of Committees and moved—That Senator Melzer be appointed Chairman of Committees.

Which motion was seconded by Senator Keffe.

And Senators Drake-Brockman and Melzer having addressed themselves to the Senate—The Senate thereupon proceeded to ballot; and the ballot being concluded, the President reported the result, as follows:

Senator Drake-Brockman	..	36 votes
Senator Melzer .. ..	..	27 votes

and declared Senator Drake-Brockman elected Chairman of Committees.

Senator Drake-Brockman returned his acknowledgments to the Senate for the honour conferred upon him and was congratulated by Senators Withers, Wriedt, Webster, Melzer and Harradine.

- 21 DAYS AND TIMES OF MEETING OF SENATE: The Leader of the Government in the Senate (Senator Withers) moved—That, unless otherwise ordered, the days and times of meeting for the remainder of this week be as follows:

Wednesday	..	..	2.30 p.m. to 6.00 p.m.
			8.00 p.m. to 11.00 p.m.
Thursday	..	..	11.00 a.m. to 1.00 p.m.
			2.15 p.m. to 5.00 p.m.

Question—put and passed.

- 22 ADJOURNMENT: The Leader of the Government in the Senate (Senator Withers) moved—That the Senate do now adjourn.

Debate ensued.

Question—put and passed.

The Senate adjourned at ten minutes to six p.m. till to-morrow at half-past two p.m.

- 23 ATTENDANCE: Present, all Senators.

J. R. ODGERS,  
Clerk of the Senate